

## Commitment to Development Index Country Report: Portugal



David Roodman, Scott Standley and Sanjeev Sharma August 2006

The Commitment to Development Index (CDI) ranks 21 of the world's richest countries based on their dedication to policies that benefit poor nations. Looking beyond standard comparisons of foreign aid flows, the CDI measures national effort in seven policy areas that are important to developing countries: aid, trade, investment, migration, environment, security and technology. This report reviews Portugal's performance on the 2006 CDI.

#### PORTUGAL'S 2006 CDI PERFORMANCE

►Overall rank 2006: 16

▶Overall score 2006: 4.8

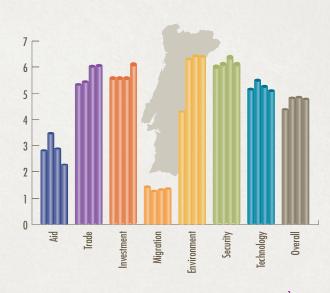
► Change since 2003: +0.4 (using 2006 method)

Portugal ranks 16<sup>th</sup> overall in 2006. Portugal's environmental record from a developing country perspective is strong, and the Portuguese government has contributed a significant amount of personnel and finance to international security efforts. But Portugal is least open to developing country migrants of any country in the CDI and gives a very small share of its income in foreign aid.

# Netherlands Sweden Norway Norw

Aid Trade Investment Migration Environment Security Technology

#### PORTUGAL'S CDI PERFORMANCE, 2003–2006



#### AID

Aid quality is just as important as aid quantity, so the CDI measures gross aid as a share of GNI adjusted for various quality factors: it subtracts debt service, penalizes "tied" aid that makes recipients spend aid only on donor goods and services, rewards aid to poor but relatively uncorrupt recipients, and penalizes overloading poor governments with many small projects.

Score: 2.3Rank: 17

#### STRENGTHS

- Selectivity: large share of aid to poor recipients with relatively democratic governments (rank: 5)
- Small share of tied or partially tied aid (1%; rank: 4)

#### WEAKNESSES

- Low net aid volume as a share of the economy (0.24%; rank: 16)
- Small amount of private charitable giving attributable to tax policy (rank as a share of GNI: 20)
- Allows project proliferation; small average project size (rank: 21)

#### **TRADE**

International trade has been a force for economic development for centuries. The CDI measures trade barriers in rich countries against exports from developing countries.

▶ Score: 6.1
▶ Rank: 8

#### STRENGTHS

Low barriers against textiles (rank: 2)
Low barriers against apparel (rank: 3)

#### INVESTMENT

Rich-country investment in poorer countries can transfer technologies, upgrade management and create jobs. The CDI includes a checklist of policies that support healthy investment in developing countries.

► Score: 6.2

▶ Rank: 11

#### STRENGTHS

- Employs foreign tax credits to prevent double taxation of corporate profits earned abroad
- Provides official support for outflows of portfolio investment

#### WEAKNESSES

- Has yet to complete Phase 2 monitoring of implementation of the OECD Anti-Bribery Convention
- Does not participate in the Extractive Industries Transparency Initiative (EITI)
- Does not screen projects for social impacts through national political risk agency
- Does not provide political risk insurance for all sectors through national agency

#### MIGRATION

The movement of people from poor to rich countries provides unskilled immigrants with jobs, income and knowledge. This increases the flow of money sent home by migrants abroad and the transfer of skills when the migrants return.

▶ Score: 1.4
▶ Rank: 21

#### STRENGTHS

- Large share of foreign students from developing countries (79%; rank: 7)
- Tuition for foreign students the same as for nationals

#### WEAKNESSES

- Only a small increase during the 1990s in the number of unskilled immigrants from developing countries living in Portugal (rank by share of population: 19)
- Small number of immigrants from developing countries entering Portugal in 2004 (rank by share of population: 20)
- Bears small share of the burden of refugees during humanitarian crises (rank: 20)

#### **ENVIRONMENT**

Rich countries use a disproportionate amount of scarce resources and poor countries are most vulnerable to global warming and ecological deterioration, so the CDI measures the impact of policies on the global climate, fisheries and biodiversity.

▶ Score: 6.4▶ Rank: 8

#### **STRENGTHS**

- Low greenhouse gas emissions rate per capita (8 tons of carbon dioxide equivalent; rank: 2)
- High gas taxes (rank: 1)
- Low fishing subsidies (rank: 7)

#### WEAKNESSES

 Only a small change in greenhouse gas emissions rate in 1994–2004 (average annual growth rate/PPP GDP, -0.4%; rank: 21)

#### **SECURITY**

Since security is a prerequisite for development, the CDI rewards contributions to internationally sanctioned peacekeeping operations and forcible humanitarian interventions, rewards military protection of global sea lanes, and penalizes arms exports to poor and undemocratic governments.

▶ Score: 6.2▶ Rank: 6

#### STRENGTHS

- Significant financial and personnel contributions to internationally sanctioned peacekeeping and humanitarian interventions (overall contribution rank over last 10 years by share of GDP: 8)
- No arms exports to poor and undemocratic governments (rank by share of GDP: 1)

#### WEAKNESSES

■ No protection of global sea lanes

#### **TECHNOLOGY**

Rich countries contribute to development through the creation and dissemination of new technologies. The CDI captures this by measuring government support for R&D and penalizing strong intellectual property rights regimes that limit the dissemination of new technologies to poor countries.

▶ Score: 5.1▶ Rank: 10

#### STRENGTHS

- High tax subsidy rate to businesses for R&D (rank: 2)
- Small share of government R&D expenditure on defense (1%; rank: 7)

#### WEAKNESSES

- Low government expenditure on R&D (rank by share of GDP: 14)
- Offers patent-like proprietary rights to developers of data compilations, including those assembled from data in the public domain

### BACKGROUND PAPERS AND CONTRIBUTORS

See "The Commitment to Development Index: 2006 Edition" by David Roodman, available at www.cgdev.org/cdi. The website also has background papers for each policy area: David Roodman on foreign aid, William R. Cline on trade, Theodore H. Moran on investment, Elizabeth Grieco and Kimberly A. Hamilton on migration, Amy Cassara and Daniel Prager on environment, Michael E. O'Hanlon and Adriana Lins de Albuquerque on security, and Keith Maskus on technology.

#### **Commitment to Development Index 2006**

Scores in CDI Policy Areas										
Country	Rank	Aid	Trade	Investment	Migration	Environment	Security	Technology	Overall Score	Change since 2003
Netherlands	1	8.5	6.2	7.8	4.8	7.5	6.1	5.3	6.6	-0.1
Denmark	2	10.0	5.9	5.3	5.0	6.1	6.9	5.5	6.4	-0.6
Sweden	3	9.8	6.1	6.2	4.8	7.0	4.9	5.4	6.3	+0.4
Norway	4	9.3	1.2	8.0	4.6	6.1	8.1	5.9	6.2	+0.3
New Zealand	5	2.2	7.6	3.7	6.9	6.4	7.4	4.9	5.6	-0.3
Australia	6	2.5	6.4	6.9	6.4	3.9	8.1	4.6	5.5	-0.3
Finland	7	3.9	6.1	6.2	2.7	6.7	6.3	6.3	5.4	+0.2
Austria	7	2.7	5.9	3.3	10.5	6.2	4.5	4.5	5.4	+0.1
Germany	9	3.3	5.9	6.8	6.2	6.7	3.7	4.3	5.3	-0.1
Canada	10	3.3	6.8	7.7	4.7	4.5	3.0	6.6	5.2	+0.3
Switzerland	10	4.8	3.1	7.2	9.5	5.3	1.6	5.1	5.2	-0.1
United Kingdom	12	4.6	5.9	8.6	2.6	7.8	1.6	4.5	5.1	+0.5
United States	13	2.2	7.4	6.9	4.6	3.2	5.9	5.0	5.0	+0.5
Ireland	13	5.9	5.7	2.5	4.6	7.5	5.9	3.0	5.0	+0.3
Belgium	15	5.1	5.9	6.5	2.6	6.6	3.4	4.5	4.9	+0.1
Portugal	16	2.3	6.1	6.2	1.4	6.4	6.2	5.1	4.8	+0.4
Spain	16	2.5	6.0	6.7	5.2	3.8	3.5	6.1	4.8	+0.9
France	18	4.1	6.0	5.9	2.6	6.1	0.5	6.9	4.6	-0.1
Italy	19	1.6	6.1	5.5	3.2	4.8	3.9	5.1	4.3	+0.3
Greece	20	2.7	5.9	4.0	1.7	5.2	5.6	3.0	4.0	+0.3
Japan	21	1.1	-0.4	5.6	1.7	4.3	2.8	6.3	3.1	+0.4

This table ranks the 21 countries in the CDI, showing their scores in seven policy areas. A country's overall score is the average of its seven policy scores. The final column shows the change in each country's overall score since the CDI began in 2003, using 2006 methodology.

The CGD website (www.cgdev.org/cdi) has reports on each of the 21 countries in the CDI, as well as graphs, maps, spreadsheets and background papers.

The Commitment to Development Index is designed by the Center for Global Development, an independent think tank that works to reduce global poverty and inequality by encouraging policy change in the United States and other rich countries through rigorous research and active engagement with the policy community.

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