Cash transfers during adolescence and female empowerment

Berk Özler CGD, 18 November 2015

Introduction

• Focus on an intervention that did not improve female empowerment...

 Despite promising short-term effects in evidence during and at the end of the program...

• Any lessons?

<u>A cash transfer experiment for adolescent girls</u> <u>in Malawi</u>

- ✓ Two-year cash transfer experiment targeted at 13-22 year-old never-married females:
 - CCTs to all young females who had already dropped out of school at baseline (*baseline dropouts*).
 - CCTs or UCTs to a sample of young females who were in school at baseline (*baseline schoolgirls*).

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Enrollment effects (baseline schoolgirls: 24month follow-up)



Summary of schooling effects (24-month follow-up):

✓ <u>Enrollment</u>

- Modest improvement in UCT...
- ... but only 43% of the effect in the CCT

✓ <u>Attendance</u>

Among those enrolled in school, some evidence of higher attendance in the CCT.

✓ <u>Test scores</u>

- Significant improvements in the CCT group in Math, English reading comprehension, and cognitive ability.
- ✓ → It is fair to conclude that CCTs outperformed UCTs in terms of improvements in schooling outcomes.

Marriage and pregnancy effects (baseline schoolgirls: 24-month follow-up)

- However, substantial delays in marriage and pregnancy in the UCT group.
 - No such effect in CCT
 - Similar effects on *psychological wellbeing* during the program
- Schooling gains in CCT achieved at the cost of denying transfers to *non-compliers* who are shown to be particularly 'at risk' for early marriage and teenage pregnancy.



More than two years after the end of the program (~48-month follow-up)...



The UCT "baby boom"



Similar UCT "marriage boom"



• Lots of UCT marriages occur just a few months before the 'baby boom' in this group.

Empowerment

From the pre-analysis plan

- Empowerment & aspirations:
 - Index of self-efficacy: S11a Q1-10.
 - Index of preferences for child education: S11a Q17-25.
 - Index of social participation: S11a Q13,14,16.
 - Aspirations: Change in ladder from five years ago to five years from now (S9, Q23-Q21)
 - Change in ladder from five years ago to today (S9, Q22-Q21)
- Super-index of overall empowerment i-iv.

Empowerment (if married)

- 1. Index of financial decision-making
- 2. Index of marital satisfaction
- 3. Index of women's divorce prospects
- 4. Index of fertility disempowerment
- 5. Index of self-determination in marriage
- 6. Index of frequency of social contact
- 7. Index of spousal abuse
- 8. Age difference between wife and husband
- 9. Female agricultural decision-making power
- 10. Female microenterprise participation
- 11. Female livestock control
- 12. Ratio of female- to male-specific consumption

Index of married empowerment

Index of economic control within marriage

Five Year Effects: Empowerment

Panel A: Baseline Dropouts

Change in Super-index of Ladder from Super-Index of Super-Index of Overall Five Years Unmarried Married Empowerment Ago to Empowerment Empowerment

=1 if Conditional Schoolgirl	0.049	0.276	0.111	-0.005
	(0.082)	(0.187)	(0.098)	(0.099)
=1 if Unconditional Schoolgirl	-0.159**	0.176	-0.094	-0.357**
	(0.081)	(0.190)	(0.109)	(0.173)
p-value UCT vs. CCT	0.052	0.650	0.120	0.068
p-value Treatment	0.101	0.306	0.287	0.121
Mean in Control Group	0.000	0.906	0.000	0.000
Sample Size	2,049	2,049	1,271	776

Husband quality index

- From the preregistered pre-analysis plan:
 - 1. Husband Quality.
 - i. Husband's highest grade completed, highest certificate attained. S25 Q2,4
 - ii. Husband's wage rate S26 Q5
 - iii. Currently employed S26 Q6..
 - iv. Husband's score on cognitive test
 - v. Husband HIV status.
 - vi. Husband marital fidelity. Partners ever: S32 Q2, Partners 12 mo. S32 Q3. Concurrence: S32 Q15 answer for spouse (column 1)
 - vii. Husband's mental health (constructed in same manner as CR) and then standardized.

• Super-index of husband quality: i-vii.

Husband outcomes

	Husband Quality Index	Highest Grade Completed	MSCE (Secondary Completion certificate)	Currently Employed	Cognitive Test	Mental Health
Panel B: Schoolgirls	(1)	(2)	(3)	(4)	(5)	(6)
=1 if Conditional Schoolgirl	0.141	0.046	0.059	0.045	0.014	0.154
=1 if Unconditional Schoolgirl	(0.096) -0.186 (0.180)	(0.271) -0.454 (0.425)	(0.053) -0.088 (0.054)	(0.051) -0.091 (0.093)	(0.109) -0.357** (0.163)	(0.126) 0.016 (0.194)
Number of observations	543	543	543	543	539	541
Control Group Mean	0.000	9.743	0.258	0.352	0.000	0.000
F test: CCT=UCT	3.025	1.391	4.227	1.899	4.119	0.441
p-value on F-test	0.084	0.240	0.042	0.170	0.044	0.508

note: *** p<0.01, ** p<0.05, * p<0.1

Summary of Husband results: CCT Schoolgirls:

• No evidence of any impacts on husband selection, empowerment.

UCT Schoolgirls:

- Appear to have lost out on the marriage market by delaying.
 - Husbands have lower cognitive scores
 - Married CRs have lower empowerment.
 - Consistent with Field and Ambrus (2008): ceteris paribus, waiting to get married in a market with preference for young brides is harmful.

Unconditional Cash Transfers

- Importance of cash...
 - With small, frequent, and reliable cash transfers, we are able to cause improvements in multiple domains:
 - Nutrition
 - Mental health
 - HIV/STDs
 - Reductions in teen pregnancies and child marriages
- …even though such transfers may not necessarily cause substantial increases in capital accumulation (human or physical)

Unconditional Cash Transfers

• Limitations of cash...

- However, all of the effects observed during the program disappear soon after the cessation of support.
- Worse, the desired trends reversed themselves (HIV, total fertility, etc.)
- No lasting effects of any kind for a broad range of outcomes (empowerment, consumption, health, marriage markets)
- UCTs are great for social protection, but we should not expect promotion from them (for the next generation or the current one)
 - Possible exception: income is good for the development of young children (<u>Baird et al. 2015</u>; Shah and Steinberg 2013, 2015; Barham, Macours, and Maluccio 2013a)