The Commitment to Development Index (CDI) ranks 27 of the world’s richest countries based on their dedication to policies that benefit poor nations. Looking beyond standard comparisons of foreign aid flows, the CDI measures national policies in seven areas that are important to developing countries: aid, trade, finance, migration, environment, security, and technology. This report reviews Portugal’s performance on the 2013 CDI. For more details, visit cgdev.org/cdi.

Portugal ranks 13th overall in 2013. Portugal scores best in technology, security, and environment. The Portuguese government strongly supports research and development, its greenhouse gas emissions per capita are among the lowest, scores high on financial transparency and investment support in the developing countries, and contributes to international security through major treaties and personnel for UN operations. On the other hand, Portugal bears a small share of the burden of refugees during humanitarian emergencies and ties a large share of its foreign aid, driving down its overall score on the CDI.
Aid
Aid quality is just as important as aid quantity, so the CDI measures gross aid as a share of GDP adjusted for various quality factors: it subtracts debt service, penalizes “tied” aid that makes recipients spend aid only on donor goods and services, rewards aid to poor but relatively well-governed recipients, and penalizes overloading poor governments with many small projects.

Score: 3.3
Rank: 16

Strengths
- Large share of aid to poor and better-governed recipients (selectivity rank: 1)

Weaknesses
- Large share of tied or partially tied aid (74.77%; rank: 24)
- Allows project proliferation; small average project size (rank: 26)

Trade
International trade has been a force for economic development for centuries. The CDI measures trade barriers in rich countries against exports from developing countries. It also penalizes costly importation processes and restrictions against purchasing services from foreigners.

Score: 5.1
Rank: 17

Strengths
- As a member state of the European Union, Portugal imposes low tariffs on agricultural products including wheat, dairy, some meats, textiles, and apparel
- Relatively low cost to import a shipping container ($685 per container; rank: 3)

Weaknesses
- As a member state of the European Union, Portugal imposes high tariffs on rice, sugar, and beef
- Many limitations on the importation of services (Services Trade Restrictions Index score: 23.9; rank: 23)
- Many documents required for importation (15 documents; rank: 21)

Finance
Rich-country investment in poorer countries can transfer technologies, upgrade management, and create jobs. Conversely, policies that permit financial secrecy of companies and banks can facilitate illicit activities and financial flows abroad. The CDI rewards policies that support healthy investment in developing countries and promote transparency in financial transactions at home.

Score: 5.5
Rank: 10

Strengths
- Political risk insurance agency provides wide coverage and screens potential projects for violations of human, labor and environmental rights
- Scores above average in the Financial Secrecy Index for regulations in place to promote transparent financial transactions within its jurisdiction (rank: 7)
- Provides assistance to companies looking for investment opportunities in developing countries
- Strong support to identifying bribery and corrupt practices

Weaknesses
- Weak leadership in extractive industry transparency initiatives

Migration
The movement of people from poor to rich countries provides unskilled immigrants with jobs, income, and knowledge. This increases the flow of money sent home by migrants abroad and the transfer of skills when the migrants return.

Score: 2.4
Rank: 22

Strengths
- Large share of foreign students from developing countries (80.2%; rank: 7)

Weaknesses
- Small number of immigrants from developing countries entering Portugal (rank by share of population: 22)
- Bears small share of the burden of refugees during humanitarian crises (rank: 25)
Environment
Rich countries use a disproportionate amount of scarce resources, and poor countries are most vulnerable to global warming and ecological deterioration, so the CDI measures the impact of policies on the global climate, fisheries, and biodiversity.

Score: 7.7
Rank: 5

Strengths
- Low greenhouse gas emissions rate per capita (6 tons of carbon dioxide equivalent; rank: 2)
- High gas taxes ($1.49 per liter; rank: 4)
- GDP growth exceeded growth in greenhouse gas (GHG) emissions over the past decade (average annual GHG growth rate/GDP, -3.6%; rank: 9)
- Low fishing subsidies (rank: 10)
- No fossil fuel production (0 tons of carbon dioxide equivalent; rank: 1)

Technology
Rich countries contribute to development through the creation and dissemination of new technologies. The CDI captures this by measuring government support for R&D and penalizing strong intellectual property rights regimes that limit the dissemination of new technologies to poor countries.

Score: 6.4
Rank: 4

Strengths
- Provides patent exceptions for research purposes
- Will force patent holders to license to meet social needs
- Avoids intellectual property rights extension in bilateral trade treaties (“TRIPS Plus” measures)
- Significant government support for R&D (rank: 4)

Security
Since security is a prerequisite for development, the CDI rewards contributions to internationally sanctioned peacekeeping operations and forcible humanitarian interventions, military protection of global sea lanes, and participation in international security treaties. It also penalizes arms exports to poor and undemocratic governments.

Score: 6.2
Rank: 7

Strengths
- Participates in major international security treaties and regimes
- Positions naval fleet to protect sea lanes vital for international trade (rank: 4)
- Significant personnel contributions to UN peacekeeping and humanitarian interventions over last decade (rank by share of GDP: 8)

Weaknesses
- Relatively small contribution to the UN Peacekeeping Operations budget (rank by share of GDP: 8)
Commitment to Development Rankings, 2013

<table>
<thead>
<tr>
<th>Overall</th>
<th>Country</th>
<th>Aid</th>
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<th>Migration</th>
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The above table lists ranks for each of the 27 CDI countries across seven policy areas. The final column shows the change in each country’s overall rank since 2012 (using 2013 methodology).

About the CDI

The Commitment to Development Index has been compiled each year since 2003 by the Center for Global Development (CGD), an independent think tank that works to reduce global poverty and inequality through rigorous research and active engagement with the policy community. CGD Europe director and senior fellow Owen Barder directs the Index, building on the previous work of CGD former senior fellow David Roodman. Petra Krylova is the CDI coordinator. Collaborators have included William R. Cline on trade; Theodore H. Moran and Petr Janský on finance; Jeanne Batalova, Kimberly A. Hamilton, and Elizabeth Grieco on migration; Amy Cassara and Daniel Prager on environment; Michael E. O’Hanlon, Adriana Lins de Albuquerque, Mark Stoker, and Jason Alderwick on security; and Keith Maskus and Walter Park on technology. The Index is supported by the CDI Consortium.

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